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UNITED STATES DISTRICT COURT
WESTERN DISTRICT OF WASHINGTON
AT SEATTLE

PUGET SOUNDKEEPER ALLIANCE,)
)
 Plaintiff,)
 v.)
)
 TOTAL TERMINALS)
 INTERNATIONAL, LLC; and PORT OF)
 SEATTLE,)
)
 Defendants.)

Case No. 2:18-cv-00540-RSL

DRAFT CONSENT DECREE

I. STIPULATIONS

WHEREAS, Plaintiff Puget Soundkeeper Alliance (“Soundkeeper”) filed an amended complaint against Defendants Total Terminals International, LLC (“TTI”) and the Port of Seattle (the “Port”) (collectively “Defendants”) alleging violations of the Clean Water Act (“CWA”), 33 U.S.C. § 1251 et seq., relating to discharges of stormwater from TTI’s and the Port’s facility located at 401 Alaskan Way S, Seattle, WA 98104 (the “Facility”), and seeking declaratory and injunctive relief, civil penalties, and attorneys’ fees and costs.

WHEREAS, TTI will be vacating the Facility, terminating its lease with the Port, and ceasing operation at the Facility by December 31, 2019.

WHEREAS, as of the date of entry of this Consent Decree, the Port does not yet have a replacement tenant for TTI at the Facility. The Port anticipates that a portion of the Terminal 46

1 site may become a cruise ship terminal and the remaining portion may have marine cargo
2 operations.

3 WHEREAS, Soundkeeper, TTI, and the Port agree that settlement of these matters is in
4 the best interest of the parties and the public, and that entry of this Consent Decree is the most
5 appropriate means of resolving this action.

6 WHEREAS, Soundkeeper, TTI, and the Port stipulate to the entry of this Consent Decree
7 without trial or adjudication of any issues of fact or law regarding Soundkeeper's claims that
8 remain undecided, and without any admissions other than those expressly provided in this
9 Consent Decree.

10 DATED this __th day of _____, 2019

11 KING & SPALDING LLP

SMITH & LOWNEY PLLC

12
13 By s/_____
14 Adam Sowatzka, *pro hac vice*
Joseph Akrotirianakis, *pro hac vice*

By s/Alyssa Englebrecht
Alyssa Englebrecht, WSBA #46773
Knoll Lowney, WSBA #23457
Attorneys for Plaintiff
Puget Soundkeeper Alliance

15 BAUER MOYNIHAN & JOHNSON LLP

16 Matthew Crane, WSBA #18003
17 Attorneys for Defendant
Total Terminals International, LLC

18
19 STOEL RIVES LLP

PUGET SOUNDKEEPER ALLIANCE

20 By s/_____
21 Beth Ginsberg, WSBA #18523
Veronica Keithley, WSBA #52784
Attorneys for Defendant
22 Port of Seattle

By _____
Katelyn Kinn
Soundkeeper Interim Co-Executive Director

23
24
25
26

DRAFT CONSENT DECREE

No. 2:18-cv-00540-RSL

2

SMITH & LOWNEY, P.L.L.C.
2317 EAST JOHN ST.
SEATTLE, WASHINGTON 98112
(206) 860-2883

1 TOTAL TERMINALS INTERNATIONAL, LLC

2
3 By _____
4 **FILL IN**

5 PORT OF SEATTLE

6 By _____
7 Stephen P. Metruck
8 Executive Director
9 Port of Seattle

10 **I. ORDER AND DECREE**

11 THIS MATTER came before the Court upon the foregoing Stipulations of the parties.
12 Having considered the Stipulations and the promises set forth below, the Court hereby ORDERS,
13 ADJUDGES, and DECREES as follows:

14 1. This Court has jurisdiction over the parties and subject matter of this action.

15 2. Each signatory for the parties certifies for that party that he or she is fully
16 authorized by the party or parties he or she represents to enter into the terms and conditions of
17 this Consent Decree and to legally bind the party or parties, their successors in interest and
18 assigns of the parties to it.

19 3. This Consent Decree applies to and binds the parties and their successors and
20 assigns.

21 4. This Consent Decree and any injunctive relief ordered within will apply to the
22 operation, oversight, or both by the Port and TTI of the Facility, which is currently subject to
23 National Pollutant Discharge Elimination System Permit No. WAR000465 (the “NPDES
24 permit”).

25 5. This Consent Decree is a full and complete settlement, covenant not to sue, and
26 release of all the claims alleged in the amended complaint, and all other claims known and

1 unknown, contingent or otherwise, for any acts or omissions, existing as of the date of entry of
2 this Consent Decree, that could be asserted under the Clean Water Act, 33 U.S.C. §§ 1251-1387,
3 arising from operations of the Facility against TTI, its parent, affiliates, subsidiaries, employees,
4 agents, successors and assigns and/or the Port, its affiliates, employees, or agents. These claims
5 are released and dismissed with prejudice.

6 6. This Consent Decree is a settlement of disputed facts and law. This Consent
7 Decree is not an admission or adjudication regarding any specific allegations by Soundkeeper in
8 this case or of any fact or conclusion of law related to those allegations that remain undecided,
9 nor evidence of any wrongdoing or misconduct on the part of TTI or the Port.

10 7. TTI and the Port agree to the following terms and conditions in full and complete
11 satisfaction of all the claims covered by this decree:

12 a. Until such time as TTI vacates the Facility and ceases all operations there,
13 TTI and the Port will comply with all conditions of the NPDES permit and any successor,
14 modified, or replacement permit authorizing discharges of stormwater associated with
15 industrial activity from the Facility. Until such time as TTI vacates the Facility and
16 ceases all operations there, TTI and/or the Port will continue to implement all monitoring
17 and best management practices (“BMPs”) which are currently being implemented at the
18 Facility;

19 b. Within thirty (30) days after TTI’s departure from the Facility, the Port
20 and/or TTI will inspect and clean all stormwater lines, catch basins, and the existing
21 treatment systems, at the Facility. Within thirty (30) days after TTI’s departure from the
22 facility, TTI and/or the Port will sweep the entire Facility and properly dispose of all
23 swept material. Within ten (10) days after the date upon which TTI and/or the Port has
24 completed the inspection, stormwater system cleaning, and sweeping obligations
25 described in this paragraph, the Port will permit Soundkeeper and its consultant to inspect
26 the Facility to confirm that the Port and TTI have completed the work described above,

1 TTI has ceased all industrial activity, properly vacated the facility, and has obtained
2 Ecology's concurrence that TTI has terminated its coverage under the NPDES permit.
3 The parties will work cooperatively to find a mutually agreeable time for Soundkeeper's
4 inspection. If for any reason Soundkeeper is unable to enter the Facility by the deadline
5 provided in this paragraph, TTI and the Port's obligation to permit Soundkeeper onto the
6 Facility will continue and the parties will cooperate to schedule a time for Soundkeeper's
7 entry as soon as practicable.

8 c. The Port will perform regular and necessary maintenance on the Facility's
9 existing treatment systems per the Operation & Maintenance manual's recommendations
10 and more frequently as needed to provide optimal treatment function, until any of the
11 following occurs:

12 i. The existing treatment systems are replaced with another properly
13 engineered and approved treatment system, or;

14 ii. A new tenant commences marine cargo operations or other permit
15 triggering industrial operations at the Facility in any basin, applies for and
16 receives Industrial Stormwater General Permit ("ISGP") coverage at the Facility,
17 and assumes full responsibility for maintaining the treatment system(s), or;

18 iii. A new tenant commences cruise ship terminal operations in any
19 basin in which the existing treatment system(s) is currently installed, implements
20 the BMPs identified in paragraph 7.d.i, below, and assumes full responsibility for
21 maintaining the treatment system(s).

22 d. In the event that all or a portion of the Facility becomes a cruise ship
23 terminal, the Port will, for that portion of the Facility:

24 i. Implement the BMPs for cruise ship operations identified in
25 paragraph 8 of the July 6, 2016 consent decree entered in *Puget Soundkeeper*

26 *Alliance v. Cruise Terminals of America, LLC et al.*, W.D. Wash. No. 2:14-cv-

1 00476, a copy of which is attached hereto as Attachment A, at this Facility
2 immediately upon commencement of operations as a cruise ship terminal. The
3 Port will either implement these BMPs itself, or the Port will require its tenant or
4 a designee to implement these BMPs. If the Port chooses to require its tenant to
5 implement these BMPs, the implementation of these BMPs will be an enforceable
6 provision of the Port's lease with that tenant. Any failure to implement the BMPs
7 in Attachment A will be a violation of this Consent Decree. The Port, its
8 designee, or its tenant will provide Soundkeeper with a report twice per year,
9 consistent with Paragraph 9 of Attachment A, and which additionally documents
10 the implementation of such BMPs with photos provided to Soundkeeper. The
11 requirement to implement such BMPs shall specifically be made an obligation of
12 the tenant in any future lease between the Port and cruise terminal tenants. In
13 consideration of these obligations, Soundkeeper covenants not to sue the Port, or
14 materially support, financially or otherwise, any other person to sue the Port, for
15 any of the discharges associated with cruise-related activities.¹

16 ii. Include in any request for proposals for a cruise operator, or
17 otherwise notify potential cruise operators in writing with a copy to Soundkeeper,
18 prior to commencing cruise operations, that ISGP coverage may be required at
19 this Facility.

20 e. In the event that all or a portion of the Facility is used for marine cargo
21 operations which have vehicle maintenance activity, equipment cleaning operations, or
22 airport deicing operations, or other permit-triggering industrial operations,² the Port will,

24 ¹ By agreeing to the obligations set forth in subsections 7(d) of this Consent Decree, Soundkeeper does not concede,
25 and expressly retains the right to contest in future litigation, the proposition that cruise ship terminals do not engage
26 in industrial activity requiring ISGP coverage for associated stormwater discharges.

² By agreeing to the obligations set forth in subsection 7(e), Soundkeeper does not concede, and expressly retains the
right to contest in future litigation, the proposition that the conditions of the ISGP apply only to those portions of the

1 for the entire footprint³ of the portion of the Facility which is being leased as a marine
2 cargo terminal or other permit-triggering operation, and areas otherwise used by the
3 tenant including all exclusive and preferential use areas identified in the lease:

4 i. Sweep, or require that the future tenant sweep, the wharf area⁴ of
5 the Facility, as identified on the map attached hereto as Attachment B, so that the
6 entire surface of the wharf area is swept bi-weekly;

7 ii. Conduct, or require that the future tenant conduct, quarterly
8 sampling of at least one representative discharge point from the wharf, identified
9 on the map attached hereto as Attachment B, and the results of this quarterly
10 sampling must be submitted to Ecology and Soundkeeper, consistent with the
11 requirements of the Port’s Municipal Separate Storm Sewer System (“MS4”)
12 permit, except that the Port need not sample during unsafe conditions. If, at any
13 point during the period of this Consent Decree, a Court orders that the wharf area
14 of marine cargo terminals is subject to the requirements of the ISGP in the
15 absence of industrial activities on the wharf, then the results must be submitted
16 quarterly;

17 iii. In the event the Port enters into a lease agreement with an
18 international container terminal operator with operations substantially similar to
19 TTI’s (i.e., a maritime transshipment terminal handling international
20 containerized cargo at a rate of at least 110 container lifts per acre per month on
21

22 facility upon which vehicle maintenance or equipment cleaning is performed, rather than the entire footprint of
23 marine transportation facilities.

24 ³ By agreeing to the obligations set forth in subsection 7(e), the Port does not concede, and expressly retains the
25 right to contest in future litigation, the proposition that the conditions of the ISGP apply to the entire footprint of
26 marine transportation facilities, rather than only to those portions of the facility upon which vehicle maintenance or
equipment cleaning is performed.

⁴ By agreeing to the obligations set forth in subsection 7(e), the Port does not concede, and expressly retains the
right to contest in future litigation, the proposition that the wharf area is covered under the ISGP in the absence of
industrial activities on the wharf.

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SMITH & LOWNEY, P.L.L.C.
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1 average), the Port will design or hire a consultant to design a stormwater
2 treatment system to modify or replace the existing treatment system(s) for all
3 basins use for any such operations and draft an engineering report detailing the
4 proposal. The Port will complete the draft engineering report sufficiently in
5 advance of the initiation of operations by the new tenant such that the process set
6 forth in subparagraphs 7.e.iii.A-7.e.iii.F, *infra*, can take place before operations
7 begin. In this case, the Port will consult with Soundkeeper as follows:

8 A. The Port will provide the engineering report to
9 Soundkeeper within ten (10) days of its completion;

10 B. Soundkeeper will have thirty (30) days to provide
11 objections, comments, and/or proposed revisions to the draft engineering
12 report. During this thirty (30) day time period, the Port will permit
13 Soundkeeper to inspect the Facility. The parties will work cooperatively to
14 find a mutually agreeable time for Soundkeeper's inspection. If for any
15 reason Soundkeeper is unable to enter the Facility by the deadline
16 provided in this paragraph, the Port's obligation to permit Soundkeeper
17 onto the Facility will continue and the parties will cooperate to schedule a
18 time for Soundkeeper's entry as soon as practicable;

19 C. The Port will respond in writing to Soundkeeper's
20 objections, comments, and/or proposed revisions within fourteen (14)
21 days;

22 D. Should the Port not accept any of Soundkeeper's
23 comments, objections, and/or proposed revisions, the parties, including the
24 author of the Port's draft engineering report, will meet and confer in good
25 faith about any remaining disagreements as soon as practical;
26

1 E. Should the Port not accept Soundkeeper’s comments,
2 objections and/or proposed revisions, the Port and/or its tenant will submit
3 the engineering report, as reviewed and revised, along with Soundkeeper’s
4 comments, objections and/or proposed revisions, to Ecology with a
5 citation to this Consent Decree and a joint request from the Port and/or its
6 tenant and Soundkeeper that Ecology review the Port’s/its tenant’s
7 submittal and determine what changes are necessary for approval, if any,
8 in light of Soundkeeper’s comments, objections and/or proposed revisions;

9 F. The Port will promptly comply with the engineering report
10 in the form revised and/or approved by Ecology and will make all
11 reasonable efforts to install the treatment system prior to the
12 commencement of marine cargo terminal or other permit-triggering
13 operations at the facility.

14 iv. In the event a future tenant that is not an international container
15 terminal operator with operations substantially similar to TTI’s (i.e., a maritime
16 transshipment terminal handling international containerized cargo at a rate of at
17 least 110 container lifts per acre per month on average) triggers a Level 3
18 corrective action as defined by ISGP Condition S8.D or any comparable condition
19 in its Stormwater Pollution Prevention Plan’s Sampling Plan, the Port will design
20 or hire a consultant to design a stormwater treatment system to modify or replace
21 the existing treatment system(s) for all basins used for any marine cargo terminal
22 operations or other permit-triggering industrial operations and draft an
23 engineering report detailing the proposal. The Port will consult with Soundkeeper
24 as outlined above in subparagraphs 7.e.iii.A-7.e.iii.F.

25 v. In the event any new tenant triggers a Level 2 or 3 corrective
26 action, as defined by ISGP Condition S8.D or any comparable condition in any

1 subsequent iteration of the ISGP, and if the tenant thereafter requests a
2 modification of permit coverage in the form of a waiver or an extension of time to
3 complete the Level 2 or 3 corrective action, per ISGP Condition S8.C.4 or S8.D.5
4 or any comparable condition in any subsequent iteration of the ISGP, the Port
5 and/or the tenant will inform Soundkeeper in writing of this request
6 simultaneously with Ecology.

7 vi. In the event that future tenant(s) at the Facility do not have
8 operations which have vehicle maintenance activity, equipment cleaning
9 operations, or airport deicing operations, or other permit-triggering industrial
10 operations, and therefore do not obtain ISGP coverage for the Facility, the Port
11 will provide a twice yearly report to Soundkeeper, in June and December of each
12 year prior to the expiration of this Consent Decree, identifying the tenant(s)
13 operating at the Facility and the nature of their operations.

14 8. In the spirit of demonstrating a cooperative resolution to the community, the
15 Parties will endeavor to work together in good faith in issuing a joint press release regarding
16 filing of this Consent Decree. The party planning to issue such release shall give the other parties
17 48 hours opportunity to review the draft and provide their respective input. If any party objects
18 to any language of that draft press release within one (1) business day (24 hours) (or the same
19 time on the following business day if over a weekend or holiday) of receiving the draft, the
20 parties shall in good faith work together to resolve the issue(s) prior to issuing the press release.
21 If, after 72 hours, the parties are unable to agree on a joint press release, each is free to issue their
22 own respective press release. Nothing in this decree limits any of the parties from issuing press
23 releases around other past or future milestones in the course of this case and/or settlement.
24 Nothing in this decree in any way limits statements that can be made to the press.

25 9. Not later than ten (10) days after the entry of this Consent Decree by this Court,
26 TTI will pay a total of \$ [REDACTED] to the Rose Foundation for projects to improve the water quality

1 of Elliott Bay, as described in Attachment to this Consent Decree, for which TTI and the Port
2 are jointly and severally liable. The check will be made to the order of and delivered to:
3 _____ . Payment will include the following reference in a
4 cover letter or on the check: “Consent Decree, Soundkeeper v. Total Terminals International,
5 LLC, et al.” A copy of the check and cover letter, if any, will be sent simultaneously to
6 Soundkeeper and its counsel.

7 10. Within ten (10) days of entry of this Consent Decree by the Court, TTI will pay a
8 total of \$_____ dollars to cover Soundkeeper’s litigation fees, expenses, and costs (including
9 reasonable attorney, expert witness and post-Consent Decree fees) by check payable and mailed
10 to Smith & Lowney, PLLC, 2317 East John St., Seattle, WA 98112, attn: Knoll Lowney. TTI’s
11 and the Port’s payment will be in full and complete satisfaction of any claims Soundkeeper has
12 or may have, either legal or equitable, and of any kind or nature whatsoever, for fees, expenses,
13 and costs incurred in the Litigation.

14 11. The payments described in Paragraphs 8 and 9 above shall be in full and complete
15 satisfaction of any claims Soundkeeper has or may have against the Port or TTI, either legal or
16 equitable, and of any kind or nature whatsoever, for fees, expenses, and cost incurred in this
17 litigation, or for civil penalties, or payments in lieu of civil penalties pursuant to a supplemental
18 environmental project under the CWA.

19 12. With the exception of actions to enforce this Consent Decree, and in consideration
20 of TTI’s and the Port’s obligations under this Consent Decree, for the term of this Consent
21 Decree, as defined in paragraph 15, below, Soundkeeper covenants not to sue TTI, the Port, the
22 Northwest Seaport Alliance as agent of the Port, or materially support, financially or otherwise,
23 any person to sue TTI, the Port, the Northwest Seaport Alliance as agent of the Port, for any and
24 all claims alleged against TTI or the Port in the Amended Complaint and all other claims, known
25 and unknown, existing as of the date of entry of this Consent Decree, that could be asserted
26

1 against TTI or the Port arising under the Clean Water Act, 33 U.S.C. §§ 1251-1387 with respect
2 to the Facility.

3 13. A force majeure event is any event outside the reasonable control of TTI and/or
4 the Port that causes a delay in performing tasks required by this decree that cannot be cured by
5 due diligence. Delay in performance of a task required by this decree caused by a force majeure
6 event is not a failure to comply with the terms of this decree, provided that TTI and/or the Port
7 timely notifies Soundkeeper of the event; the steps that TTI and/or the Port will take to perform
8 the task; the projected time that will be needed to complete the task; and the measures that have
9 been taken or will be taken to prevent or minimize any impacts to stormwater quality resulting
10 from delay in completing the task.

11 TTI and/or the Port will notify Soundkeeper of the occurrence of a force majeure event as
12 soon as reasonably possible but, in any case, no later than fifteen (15) days after the occurrence
13 of the event. In such event, the time for performance of the task will be extended for a
14 reasonable period of time following the force majeure event.

15 By way of example and not limitation, force majeure events include

- 16 a. Acts of God, war, insurrection, or civil disturbance;
- 17 b. Earthquakes, landslides, fire, floods;
- 18 c. Actions or inactions of third parties over which defendants have no
19 control;
- 20 d. Unusually adverse weather conditions;
- 21 e. Restraint by court order or order of public authority;
- 22 f. Strikes;
- 23 g. Any permit or other approval sought by TTI and/or the Port or a future
24 Port tenant from a government authority to implement any of the actions
25 required by this consent decree where such approval is not granted or is
26

1 delayed, and where TTI and/or the Port has timely and in good faith
2 sought the permit or approval; and

3 h. Litigation, arbitration, or mediation that causes delay.

4 14. This Court retains jurisdiction over this matter. And, while this Consent Decree
5 remains in force, this case may be reopened without filing fee so that the parties may apply to the
6 Court for any further order that may be necessary to enforce compliance with this decree or to
7 resolve any dispute regarding the terms or conditions of this Consent Decree. In the event of a
8 dispute regarding implementation of, or compliance with, this Consent Decree, the parties must
9 first attempt to resolve the dispute by meeting to discuss the dispute and any suggested measures
10 for resolving the dispute. The provisions of CWA section 505(d), 33 U.S.C. § 1365(d),
11 regarding awards of costs of litigation (including reasonable attorney and expert witness fees) to
12 any prevailing or substantially prevailing party, will apply to any proceedings seeking to enforce
13 the terms and conditions of this Consent Decree.

14 15. The parties recognize that, pursuant to 33 U.S.C. § 1365(c)(3), no consent
15 judgment can be entered in a Clean Water Act suit in which the United States is not a party prior
16 to forty-five (45) days following the receipt of a copy of the proposed consent judgment by the
17 U.S. Attorney General and the Administrator of the U.S. EPA. Therefore, upon the filing of this
18 Consent Decree by the parties, Soundkeeper will serve copies of it upon the Administration of
19 the U.S. EPA and the Attorney General, with a copy to TTI and the Port.

20 16. This Consent Decree will take effect upon entry by this Court. It terminates three
21 (3) years after that date.

22 17. All parties have participated in drafting this Consent Decree.

23 18. This Consent Decree may be modified only upon the approval of the Court.

24 19. If for any reason the Court should decline to approve this Consent Decree in the
25 form presented, this Consent Decree is voidable at the discretion of either party. The parties
26

1 agree to continue negotiations in good faith in an attempt to cure any objection raised by the
2 Court to entry of this Consent Decree.

3 20. Notifications required by this Consent Decree must be in writing. The sending
4 party may use any of the following methods of delivery: (1) personal delivery; (2) registered or
5 certified mail, in each case return receipt requested and postage prepaid; or (3) a nationally
6 recognized overnight courier, with all fees prepaid. For a notice or other communication
7 regarding this decree to be valid, it must be delivered to the receiving party at the one or more
8 addresses listed below or to any other address designated by the receiving party in a notice in
9 accordance with this paragraph 17.

10

11 if to Soundkeeper:

12

13 Katelyn Kinn
14 Puget Soundkeeper Alliance
15 130 Nickerson Street, Suite 107
16 Seattle, WA 98109
17 Email: katelyn@pugetsoundkeeper.org

18

19 and to:

20

21 Alyssa Englebrecht
22 Knoll Lowney
23 Smith & Lowney PLLC
24 2317 East John St.
25 Seattle, WA 98112
26 email: alyssa@smithandlowney.com, knoll@smithandlowney.com

27

28 if to TTI:

29

30 Robert Johnson
31 Chief Compliance Officer
32 Total Terminals International, LLC
33 301 Mediterranean Way
34 Long Beach, CA 90802
35 email: robertjo@totalterminals.com

36

37 Adam G. Sowatzka
38 Joseph N. Akrotirianakis

DRAFT CONSENT DECREE

No. 2:18-cv-00540-RSL

14

SMITH & LOWNEY, P.L.L.C.
2317 EAST JOHN ST.
SEATTLE, WASHINGTON 98112
(206) 860-2883

1 King & Spalding LLP
1180 Peachtree Street, NE, Suite 1600
2 Atlanta, GA 30309-3521
3 email: asowatzka@kslaw.com; jakro@kslaw.com

4 if to the Port:

5 Elizabeth Black
6 Senior Port Counsel
7 Port of Seattle
2711 Alaskan Way
8 Seattle, WA 98111
email: black.e@portseattle.org

9 A notice or other communication regarding this Consent Decree will be effective when
10 received unless the notice or other communication is received after 5:00 p.m. on a business day,
11 or on a day that is not a business day, then the notice will be deemed received at 9:00 a.m. on the
12 next business day. A notice or other communication will be deemed to have been received: (a) if
13 it is delivered in person or sent by registered or certified mail or by nationally recognized
14 overnight courier, upon receipt as indicated by the date on the signed receipt; or (b) if the
15 receiving party rejects or otherwise refuses to accept it, or if it cannot be delivered because of a
16 change in address for which no notice was given, then upon that rejection, refusal, or inability to
17 deliver.
18

19
20 DATED this ____ day of _____, 2019.

21
22 _____
HON. ROBERT S. LASNIK
23 UNITED STATES DISTRICT JUDGE

24 Presented by:
25
26

DRAFT CONSENT DECREE
No. 2:18-cv-00540-RSL
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SMITH & LOWNY, P.L.L.C.
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KING & SPALDING LLP

By s/ _____
Adam Sowatzka, *pro hac vice*
John Fortuna, *pro hac vice*
Joseph Akrotirianakis, *pro hac vice*
Attorneys for Defendant
Total Terminals International, LLC

BAUER MOYNIHAN & JOHNSON LLP

By s/ _____
Matthew Crane, WSBA #18003
Attorneys for Defendant
Total Terminals International, LLC

STOEL RIVES LLP

By s/ _____
Maren Norton, WSBA # 35434
Beth Ginsberg, WSBA #18523
Veronica Keithley, WSBA #52784
Attorneys for Defendant
Port of Seattle

SMITH & LOWNEY PLLC

By s/Alyssa Englebrecht
Alyssa Englebrecht, WSBA #46773
Knoll Lowney, WSBA #23457
Attorneys for Plaintiff
Puget Soundkeeper Alliance

Attachment A

THE HONORABLE JOHN C. COUGHENOUR

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UNITED STATES DISTRICT COURT
WESTERN DISTRICT OF WASHINGTON
AT SEATTLE

PUGET SOUNDKEEPER ALLIANCE,

Plaintiff,

v.

CRUISE TERMINALS OF AMERICA,
LLC, et al.,

Defendants.

CASE NO. C14-0476 JCC

ORDER ENTERING CONSENT
DECREE

THIS MATTER comes before the Court upon the parties' joint stipulated motion for entry of a consent decree (Dkt. No. 121). Having considered the stipulations and the promises and agreements set forth below, the Court ORDERS, ADJUDGES, AND DECREES as follows:

1. The Court has jurisdiction over the parties and subject matter of this action.
2. Each signatory for the parties certifies that he or she is authorized to enter into the agreements set forth below for that party.
3. This Consent Decree applies to the cruise terminal at Pier 66, 2225 Alaskan Way, Seattle, Washington 98121 (the "Facility").
4. This Consent Decree binds Soundkeeper's successors and assigns and any successor owner or operator of the Facility.

1 5. The parties are concurrently executing an agreement with respect to
2 implementation of best management practices at the cruise terminal at Pier 91, 2001 West
3 Garfield St., Seattle, Washington 98119 (“Pier 91 Agreement”). Certain terms of the Pier 91
4 Agreement are referenced in this Consent Decree, but the Pier 91 Agreement sets forth the
5 exclusive terms of, remedy for enforcement of, and resolution of disputes arising under the Pier
6 91 Agreement.

7 6. This Consent Decree is a full and complete settlement of the claims in the First
8 Amended Complaint and all other claims known and unknown and existing as of the date of
9 entry of this Consent Decree that could be asserted against CTA or the Port under the Clean
10 Water Act, 33 U.S.C. §§ 1251-1387, arising from ownership or operations of the Facility (the
11 “Claims”). The Claims are released and dismissed with prejudice. Enforcement of this decree is
12 Soundkeeper’s exclusive remedy for any violation of its terms.

13 7. This Consent Decree is a settlement of disputed facts and law. It is not an
14 admission or adjudication regarding any allegations by Soundkeeper in this case or of any fact or
15 conclusion of law related to those allegations. It is not an admission by CTA or the Port of any
16 liability and is not evidence of any wrongdoing or misconduct on the part of CTA or the Port.

17 8. As partial consideration for the releases and settlement of claims as provided
18 herein, the Port agrees that it, its tenant, or a designee will implement the following best
19 management practices (BMPs) for cruise operations at the Facility on Pier 66, after entry of the
20 Consent Decree:

21 **a. Fueling and Maintenance:**

- 22 i. No fueling, except for the gangway and cranes which are discussed
23 below, may occur on any portion of the Facility that discharges
24 stormwater to Elliott Bay.
- 25 ii. No maintenance of vehicles may occur on any portion of the Facility
26 that discharges stormwater to Elliott Bay. Maintenance of vehicles
 includes, but is not limited to, changing lubricating, hydraulic and/or

1 transmission oil; topping off fluids, changing oil and/or fuel filters,
2 grinding, sanding, welding, mechanical repairs, and/or painting.

3 iii. For the main passenger gangway system and cranes at the facility:

- 4 1. Drip collection pans or other effective containment devices must
5 be placed under equipment that are subject to fluid leaks, including
6 but not limited to areas where fluids are changed and topped off,
7 fuel is added, and fuel tanks are exchanged;
8
9 2. Tarps or drop cloths must be placed under equipment being
10 repaired if the equipment is immobile or emergency repairs must
11 be made before it can be removed off-site; and
12
13 3. The contents of the containment devices, tarps and/or drop cloths
14 must be collected after each procedure and disposed of in a manner
15 consistent with federal, state and local laws.

16 **b. Storage of Equipment:**

- 17 i. When parked or stored without covered protection from precipitation,
18 drip collection pans or other containment devices are to be placed
19 under any parts of mobile equipment that have petroleum-based
20 materials exposed to precipitation and/or runoff. The containment
21 devices must have sufficient depth and/or capacity to contain any
22 precipitation that enters. The contents of the containment devices
23 must be collected and disposed of in a manner consistent with federal,
24 state, and local laws. These measures must be applied to the following
25 equipment at a minimum:
26
27 1. Parts of the main passenger gangway, including but not limited to
28 screw jacks and exposed drive and positioning mechanisms. Drip
29 pans or other effective containment devices must be employed in
30 both the cruise-season and off-season locations.
31
32 2. Parts of the cranes including but not limited to gearing and
33 hydraulic oil lines/connections
34
35 3. Parts of the fork lifts including but not limited to greased
36 components and hydraulic oil lines/connections.

c. Product Delivery and Waste Removal:

- i. At the pier, drip collection pans or other effective containment devices
must be placed under all hose connections during fluid transfers to and

1 from ships and at all hose connection points. The contents of the
2 containment devices must be disposed in a manner consistent with
federal, state, and local laws.

3 ii. All hoses used in fluid transfers must be inspected immediately before
4 they are used to transfer fluids and any damaged or flawed hose
5 sections replaced before any transfer. For oil and hazardous material
6 transfers, a record of these inspections, observations made and
7 replacements provided will be kept on the Declaration of Inspection
8 Prior to Bulk Cargo Transfer required by the US Coast Guard under 33
CFR 156.

9 iii. The following fluid transfer operations at the Facility will be
10 conducted as follows:

- 11 1. Lubricating oil deliveries to vessels: The measures in c. i. and ii
12 will be used at each connection point at the delivery trucks, and
13 booms will be installed around oil delivery truck tanks before
14 transfers begin. Storm drains located within the area controlled by
the land boom will be protected. The Port will have land boom,
drain covers, and drip pans available for vendors.
- 15 2. Oily bilge water removal from vessels: The measures in c. i. and ii
16 will be used at each connection point at the removal truck.
- 17 3. Sewage removal from vessels: The measures in c. i. and ii will be
18 used at each connection point at any storage tank on the Pier or any
19 removal trucks.

20 **d. Vessel Painting and Washing:**

- 21 i. Any washing and spraying of the outside of the vessels must be done
22 with clean water.
- 23 ii. No spray painting or sand blasting of vessels will occur at the facility.
- 24 iii. No mixing of paint or tool cleaning related to vessel painting and
25 washing will occur on portions of the cruise terminal facility that
26 discharge stormwater to Elliot Bay.
- iv. Tarps or drop cloths will be used as follows:
 1. A tarp or drop cloth will be affixed under or on the floor of any
manlift (i.e. cherry picker) basket when using a manlift located on
the pier for any painting, paint preparation, finish application or

1 washing occurs. The floor of the manlift will be inspected for any
2 paint drips or spills and wiped before removing the tarp or drop
3 cloth from beneath.

- 4 2. In addition to a tarp affixed under or on the floor of the manlift, it
5 will be recommended to the vessel operators to exercise additional
6 caution to prevent the discharge of paint drips and paint chips
7 directly in to the water, and in so doing consider the design,
8 installation and use of any drop cloth device attached to the vessel
9 or extended from the manlift, to the extent they will
10 not compromise the safety of the person operating the manlift or
11 other employees working in the area.
- 12 3. Contents collected on the drop cloth must be disposed of promptly
13 and in a manner consistent with federal, state, and local laws.
- 14 4. Upon completion of any exterior painting of vessels, the surface of
15 the Pier in the vicinity of the painting activity will be inspected for
16 paint drip and cleaned up as necessary.
- 17 5. These activities will be monitored to ensure that BMPs are
18 properly implemented.

19 **e. Housekeeping:**

- 20 i. The cruise terminal facility Storm Water Pollution Prevention Plan
21 will identify a pollution prevention team responsible for proper
22 application of all BMPs.
- 23 ii. Prior to the beginning of each cruise season, all Port and operator
24 employees and managing representatives of cruise-related vendors or
25 contracted entities working on the Pier with BMP-related duties will
26 be informed about the importance of best management practices at the
facility. All employees assigned to perform any function related to
BMP implementation must be instructed on how to perform those
functions effectively.
- iii. As a result of daily cruise operations, material tracked out of the
Service Area onto the pier surface that is beyond the sanitary sewer
collection area will be cleaned up at the end of the day's operation.
- iv. At the start of each cruise season, a list of current BMPs specific to
cruise terminal operations will be circulated to terminal operator,
stevedore companies, all vessels, and all known vendors or on the first
occasion that new vessels and vendors arrive at the Pier.

1 v. When there are vessels at the cruise terminal facility, daily inspections
2 must be conducted of all operations having the potential to
3 contaminate stormwater and to ensure the BMPs are being applied to
4 those operations. Corrections must be immediately made when any
5 problems are found.

6 vi. The Pier surface during the cruise season will be vacuum swept as
7 follows: Every week or as deemed necessary a vacuum sweeper will
8 be used to spot clean the high traffic areas, and a large mechanical
9 vacuum sweeper-truck will be used once a month during cruise season
10 as well as before and after the cruise season.

11 **f. Spill Prevention and Cleanup Program:**

12 i. A spill prevention and clean-up program that is specific to the facility
13 will be maintained and implemented.

14 ii. Employees, representatives and contractors with BMP-associated
15 Terminal duties must receive training on spill prevention and cleanup
16 measures at the beginning of each cruise season.

17 9. The Port must provide Soundkeeper with a report twice a year documenting the
18 implementation of the above BMPs on Pier 66. The report will include the following
19 descriptions: (a) the Port's implementation of each BMP at Pier 66; (b) the entities involved in
20 cruise-related activities who were informed about the BMPs by the Port; and (c) the Port's
21 knowledge regarding the implementation of each BMP by these other entities. The report will
22 identify the author. The Port will obtain information on the implementation of the BMPs to the
23 extent it is reasonably practical from Port internal work orders and information it obtains from
24 the cruise terminal facility operator. This list is not exhaustive or intended to limit the
25 information the Port may provide in the reports.

26 10. As part of the consideration for this Consent Decree the Port and CTA will
implement the BMPs set forth in Paragraph 8 for cruise-related activities at Pier 91, and provide
the same reports identified in paragraph 9, above, as will be reflected in the separately
enforceable Pier 91 Agreement.

1 11. Within ten (10) days following the entry of the Consent Decree, the Port shall pay
2 Two Hundred Fifty Thousand Dollars (\$250,000) to Soundkeeper. The Port's payments shall be
3 in full and complete satisfaction of any claims Soundkeeper has or may have against the Port,
4 either legal or equitable, and of any kind of nature whatsoever, for fees, expenses, and costs
5 incurred in this litigation, or for civil penalties under the Clean Water Act. Soundkeeper may
6 allocate the payment as it deems appropriate. The parties agree to have payment made by check
7 to the order of "Puget Soundkeeper Alliance c/o Smith and Lowney Trust Account" and
8 deposited in the Smith and Lowney Trust account. The Port will mail the check to 2317 East
9 John Street Seattle, WA 98112, Attn. Knoll Lowney.

10 12. Within ten (10) days of entry of this Consent Decree, CTA will pay Soundkeeper
11 Two Hundred Fifty Thousand Dollars (\$250,000). CTA's payment will be in full and complete
12 satisfaction of any claims Soundkeeper has or may have against CTA, either legal or equitable,
13 and of any kind of nature whatsoever, for fees, expenses, and costs incurred in this litigation, or
14 for civil penalties under the Clean Water Act. Soundkeeper may allocate the payment as it deems
15 appropriate. The parties agree to have payment made by check to the order of "Puget
16 Soundkeeper Alliance c/o Smith and Lowney Trust Account" and deposited in the Smith and
17 Lowney Trust account. CTA will mail the check to 2317 East John Street Seattle, WA 98112,
18 Attn. Knoll Lowney.

19 13. In consideration of CTA's and the Port's obligations under this Consent Decree,
20 for the term of this Consent Decree, as defined in paragraph 17, below, Soundkeeper covenants
21 not to sue CTA, CTA's members, the Port, or any successor owner or operator of the Facility, or
22 associate with, or support financially or otherwise any other person to sue CTA, CTA's
23 members, or the Port for any of the discharges associated with the cruise-related activities at the
24 Facility that Soundkeeper alleged in its expert reports or pleadings should have necessitated
25 CTA, CTA's members, and/or the Port to obtain coverage for the Facility under Ecology's ISGP.

1 14. A force majeure event is any event outside the reasonable control of the Port that
2 causes a delay in performing tasks required by this decree that cannot be cured by due diligence.
3 Any delay in performance by the Port of a task required by this Consent Decree caused by a
4 force majeure event is not a failure to comply with the terms of this decree, provided that the
5 Port notifies Soundkeeper of the event; the steps that the Port will take to perform the task; the
6 projected time that will be needed to complete the task; and the measures that have been taken or
7 will be taken to prevent or minimize any impacts to stormwater quality resulting from delay in
8 completing the task.

9 The Port will notify Soundkeeper of the occurrence of a force majeure event as soon as
10 reasonably possible but, in any case, no later than fifteen days after the occurrence of the event.
11 In such event, the time for performance of the task will be extended for a reasonable period of
12 time following the force majeure event.

13 By way of example and not limitation, force majeure events include but are not limited
14 to:

- 15 a. Acts of God, war, insurrection, terrorism, or civil disturbance;
 - 16 b. Earthquakes, landslides, fire, floods;
 - 17 c. Actions or inactions of third parties over which defendant has no control;
 - 18 d. Unusually adverse weather conditions;
 - 19 e. Restraint by court order or order of public authority;
 - 20 f. Strikes or other labor disruptions;
 - 21 g. Any permit or other approval sought by the Port from a government
22 authority to implement any of the actions required by this consent decree
23 where such approval is not granted or is delayed, and where the Port has
24 timely and in good faith sought the permit or approval; and
 - 25 h. Litigation, arbitration, or mediation that causes delay.
- 26

1 15. This Consent Decree takes effect on the date it is entered by the Court. It
2 terminates 10 years after the date of entry unless good cause exists for earlier termination based
3 upon either a material change of cruise-related activities that are subject to the above BMPs, or a
4 material change in the water quality regulations regarding these activities. If either party believes
5 that there has been a material change in either the cruise-terminal activities or water quality
6 regulations, that party may ask the Court under its continuing jurisdiction to terminate the
7 Consent Decree on that basis. Before applying to the Court for this determination, the parties
8 must first provide written notice to the other parties of the material change(s) alleged to have
9 occurred and then meet and attempt to resolve any dispute regarding the allegations and discuss
10 any suggested measures for resolving the dispute. A meeting should be held as soon as practical
11 after providing the written notice but must be held within 30 days after such notice, provided,
12 however, that if the party(ies) who opposes early termination fails to meet with the party who
13 proposes early termination within 30 days after such notice, the party(ies) who proposes early
14 termination may ask the Court to terminate the Consent Decree without further delay. Any notice
15 as required by this paragraph must be sent via first class mail to the party and to its counsel of
16 record.

17 16. This Consent Decree may not be used as evidence in any proceeding or as an
18 admission or adjudication with respect to any allegations in the Complaint or any fact or
19 conclusion of law with respect to any matter alleged in or arising out of the Complaint.

20 17. The Court retains jurisdiction over this matter. While this decree remains in
21 force, this case may be reopened without filing fee so that the parties may apply to the Court for
22 any further order that may be necessary to construe, carry out, enforce compliance, and/or
23 resolve any dispute regarding the terms or conditions of the Consent Decree until termination of
24 the Consent Decree. Before applying to the Court for relief, the parties must first attempt to
25 resolve any dispute regarding implementation of, or compliance with, this Consent Decree by: 1)
26 providing written notice to the other parties of the dispute; and 2) meeting to discuss the dispute

1 and any suggested measures for resolving the dispute. Such a meeting should be held as soon as
2 practical but must be held within 30 days after notice of a request for such a meeting to the other
3 party and its counsel of record. No application may be made to the Court until after the notice
4 and meeting required under this paragraph except that the party(ies) who provide notice of a
5 dispute may apply to the Court without further delay if the other party(ies) fail to meet within 30
6 days after notice of a request for meeting. The prevailing or substantially prevailing party in any
7 proceedings to enforce the terms and conditions of this Consent Decree will be entitled to its
8 reasonable attorneys' fees and costs.

9 18. The parties recognize that, pursuant to 33 U.S.C. § 1365(c)(3), no consent
10 judgment can be entered in a Clean Water Act suit to which the United States is not a party prior
11 to 45 days following the receipt of a copy of the proposed consent judgment by the U.S.
12 Attorney General and the Administrator of the U.S. EPA. Therefore, upon the signing of this
13 Consent Decree by the parties, Soundkeeper will serve copies of it upon the Administrator of the
14 U.S. EPA and the Attorney General.

15 19. The parties have participated in drafting this decree. The terms of this Consent
16 Decree will be construed without regard to who drafted the various provisions and will be
17 construed as though both parties participated equally in the drafting. Accordingly, any rule of
18 construction that a document is to be construed against the drafting party is not applicable to this
19 Consent Decree.

20 20. This Consent Decree may be modified only upon the approval of the Court.

21 21. If for any reason the Court declines to approve this Consent Decree in the form
22 presented, this Consent Decree is voidable at the discretion of any party. The parties agree to
23 continue negotiations in good faith in an attempt to cure any objection raised by the Court to
24 entry of this Consent Decree.

25 22. Notifications required by this Consent Decree must be in writing. The sending
26 party may use any of the following methods of delivery: (1) personal delivery; (2) registered or

1 certified mail, in each case return receipt requested and postage prepaid; (3) a nationally
2 recognized overnight courier, with all fees prepaid; or (4) e-mail. For a notice or other
3 communication regarding this Consent Decree to be valid, it must be delivered to the receiving
4 party at the addresses listed below or to any other address designated by the receiving party in a
5 notice in accordance with this paragraph.

6 **If to Soundkeeper:**

7 Katelyn Kinn
8 Puget Soundkeeper Alliance
9 130 Nickerson Street, Suite 107
10 Seattle WA 98109
11 Email: katelyn@pugetsoundkeeper.org

12 and to:

13 Smith & Lowney PLLC
14 2317 East John St.
15 Seattle, WA 98112
16 Email: marcz@igc.org

17 **If to Port of Seattle:**

18 Thomas H. Tanaka
19 Port of Seattle
20 2711 Alaskan Way, Pier 69
21 PO Box 1209
22 Seattle, WA 98111-1209
23 Email: Tanaka.t@portseattle.org

24 and to:

25 Tom McDonald
26 Cascadia Law Group PLLC
606 Columbia St. NW, Suite 212
Olympia, WA 98501
Email: tmcdonald@cascadialaw.com

If to CTA:

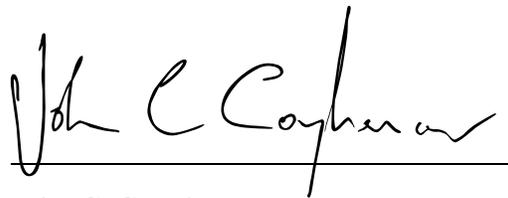
Jean Cox
Cruise Terminals of America, LLC
2225 Alaska Way
Seattle, WA 98121
Email: jean.cox@seattlepier66.com

and to:

Dianne K. Conway
Gordon Thomas Honeywell LLP
1201 Pacific Ave., Suite 2100
Tacoma, WA 98407
Email: dconway@gth-law.com

A notice or other communication regarding this Consent Decree is effective when received, unless the notice or other communication is received after 5:00 p.m., in which case the notice will be deemed received at 9:00 a.m. on the next business day. A notice or other communication will be deemed to have been received: (a) if it is delivered in person or sent by registered or certified mail or by nationally recognized overnight courier, upon receipt as indicated by the date on the signed receipt; or (b) if the receiving party rejects or otherwise refuses to accept it, or if it cannot be delivered because of a change in address for which no notice was given, then upon that rejection, refusal, or inability to deliver; or (c) for notice provided via e-mail, upon receipt of a response by the party providing notice or other communication regarding this Consent Decree.

DATED this 6th day of July 2016.



John C. Coughenour
UNITED STATES DISTRICT JUDGE

Attachment B

Wharf area highlighted in yellow

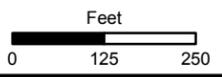
ELLIOTT BAY



Source: Esri, DigitalGlobe, GeoEye, Earthstar Geographics, CNES/Airbus DS, USDA, USGS, AeroGRID, IGN, and the GIS User Community

LEGEND

- ⊗ Storm Drain Outfall
- Sampling Point
- Storm: Catch Basin, Trench Drain
- ⊕ Oil Water Separator
- Storm: Manhole
- City Combined Sewer Outfall
- Waste Storage and Handling - Non-Hazardous Waste
- Waste Storage and Handling - Hazardous Waste
- City Combined Sewer Line
- Storm: Pipe
- ➔ Stormwater Flow Direction
- ▨ Building, Covered Structure
- ▭ Industrial/Activity Area
- ⬜ Property Boundary
- ⬜ Subbasin Boundary



GSI Job No.	4851	Map ID:	TTI_SiteMap
Issued:	19-Mar-2018	Drawn By:	AV
		Chk'd By:	CH
		Apr'd By:	CH

SITE MAP

Total Terminals International, LLC - Terminal 46
Seattle, Washington